1 STATE OF NEW YORK 2 ----X 3 PUBLIC HEARING 4 Commission on Legislative, Judicial 5 and Executive Compensation -----X 6 November 4, 2019 7 NEW YORK LAW SCHOOL 8 185 West Broadway New York, New York 9 10 BEFORE: 11 MICHAEL CARDOZO 12 SEYMOUR LACHMAN MITRA HORMOZI 13 HON. RANDALL ENG (RET.) ROBERT MEGNA JIM MALATRAS 14 15 16 17 Stefanie Johnson Carolyn Barna 18 Senior Court Reporters 19 20 21 22 23 24 25

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1 THE CHAIRPERSON: Welcome. Thank you, 2 everyone, for coming. Commissioner Madonia is out of 3 town, he's not able to be here to ask questions, but he 4 is watching this on video, so he will be able to take 5 advantage of learning. But under the law, the meetings 6 itself have to be held in the state of New York. He's 7 out of the state, but he is learning and will be listening carefully, he tells me, and I'm sure that's 8 9 true.

10 Let me read the names of the people I
11 understand have signed who have indicated a desire to
12 testify. Let's see if we're missing anybody. Judge
13 Marks, Janice Taylor, Roger Maldonado, David Cohen,
14 Sallie Manzanet-Daniels, Joseph Latwin, Elaine Sassower,
15 Gerald Lebovits, Alan Klinger, and Alan Beckoff. Is
16 there anyone else present who wishes to testify?

MR. KLINGER: Alan Klinger is here with counsel
to the State Associations of Judges. We have a written
submission to accompany his association testimony.

THE CHAIRPERSON: I think we can start. I think it's appropriate for Judge Marks to lead off, so I will ask him to testify. Let me note that he previously had distributed a booklet, which we also have and will be available online from the Office of Court Administration. JUDGE MARKS: I just want to thank you for the

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opportunity to speak to the commission today about
 judicial compensation.

3 I'm Larry Marks, I'm the Chief Administrative Judge of the New York Courts. As the Chairman Cardozo 4 5 said, we provided a report to all of you, you should all 6 have it now. The report provides extensive information 7 and data on this topic, including a modern history of judicial salaries in New York, information on judicial 8 9 salaries in states across the country, information on other salaries in the public and private sectors, and 10 other information and data that we hope you will find to 11 The report also details the basis of the 12 be useful. 13 court system's position on this issue, and I'd just like 14 to take the time that I have today, a few minutes, to 15 elaborate on our position, on the court system's position. 16

17 I think you're all familiar with this, that the 18 history of judicial compensation in New York, at least the modern history of judicial compensation in New York, 19 20 has been a troubled one. There have been long periods of stagnation followed by catch-ups and partial catch-ups. 21 22 There have been lawsuits filed over the years on this 23 issue. Perhaps the most dismal period was the 13 years from 1999 to 2012 when judges in New York didn't receive 24 25 a single cost of living adjustment. The establishment of

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the Quadrennial Statutory Commission has been an enormous
 step forward and has proved to be a highly successful
 reform.

As you know, this is the third round for the commission. Both previous commissions -- the first commission in 2011 and the second in 2015. Those commissions arrived at the same determination, and that is that the federal district court judge salary should be the benchmark for setting state judicial salaries.

As the 2011 commission stated -- and this 10 statement was expressly endorsed by the 2015 commission. 11 The 2011 commission stated that, quote, the commission 12 13 recognizes the importance of the New York State judiciary as a coequal branch of government and recognizes the 14 15 importance of establishing pay levels that make clear 16 that the judiciary is valued and respected. The federal judiciary sets a benchmark of both quality and 17 18 compensation. New York should seek to place its judiciary on par. 19

Now, both commissions reached their
determination based on a number of factors. One is that
New York is a global center for business, finance, law,
culture communications, entertainment, education, among
other areas, and because of that the work of New York
courts is at a comparable level of importance and

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1 complexity as that of the federal court.

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The volume in New York courts is mind-boggling when you think about it. The annual new filings in the New York state court are nearly three times the number of annual filings in the entire federal court system, so the volume is enormous.

7 The cost of living in New York, as we know, is very high, and that supports a higher salary in real 8 9 dollars in many, if not most, of the other states in the nation. In fact, we're now at this moment tied for the 10 11 highest salary in real dollars with the District of 12 Columbia. We talk about this in the report and you'll 13 see the chart in the report that when that salary is adjusted for cost of living, New York ranks 29th amongst 14 15 the 20 states and the District of Columbia, in the bottom 16 half of the states.

17 So as a result of and based on those reasons, 18 both commissions designated the federal district court judge salary as the benchmark, and after this long and 19 20 tortured history, that is where we are today, that our state's supreme court justices who sit in our trial court 21 22 and general jurisdiction are at parity for the salary --23 district court judges in terms of salary. And our other category of judges, their salaries are set at 24 25 proportional levels to that benchmark. I can't tell you

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how much of a positive development this has been for New York judges for the New York State court system in terms of morale, in terms of how our judges are regarded by the public and by the bar, and in terms of productivity.

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5 Under the Chief Judge Janet DiFiore's 6 Excellence Initiative, which is her signature priority, 7 the focus on addressing backlogs and delays in the court system and improving efficiencies in the court system 8 9 over the last three, three and a half years, we've made 10 historic progress. Today, there are courts that have reduced their oldest cases by as much as 90 percent. 11 The state of the judiciary in New York today is like night 12 13 and day from not that long ago. I believe that the two prior commissions deserve a lot of credit for that. 14

So our request of you is really a very simple 15 one, a very modest one. We ask that you maintain this 16 salary parity over the next four years. So, in other 17 18 words, if the federal judges get a cost of living adjustment in any of the next four years, that New York 19 judges would get the same. If the federal judges do not 20 get a COLA in any of the next four years, that New York 21 22 judges would not get a COLA. In fact, the federal judges 23 have received COLAs in recent years, including over the last four years. Those COLAs have been very modest. 24 25 Over the four years, the average has been about

1.2 percent a year. It's not based on the consumer price index, but on a nationally recognized index that's based on the cost of employees and employee salaries.

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questions.

4 Their COLAs over the last four years have 5 averaged about 1.2 percent a year. I can tell you that 6 is a very negligible cost for the state court system. 7 That would cost us -- a COLA of 1.2 percent would cost us a little over \$3 million, which is less than one-eighth 8 9 of 1 percent of our operating budget for the court system, and the COLAs that we've received over the past 10 four years, we've fully absorbed in our budget 11 12 allocations. We haven't asked for additional money to 13 pay for that. We don't need to do that, and I can 14 represent to you today that if COLAs are approved by this 15 commission going forward for the next four years, we will 16 do the same, we will fully absorb the cost of those COLAs in our operating budget. 17

So to conclude, it's critically important that parity continue between the federal judges and the New York State judges. There's really no legitimate or rational reason why it should not. The cost of doing so is extremely modest, is negligible, and it's a cost that the court system will fully absorb in its budget. Thank you, and I'd be happy to answer any

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1 THE CHAIRPERSON: Thank you, Judge. Commission 2 members, Mr. Lachman. 3 MR. LACHMAN: I have friends in both federal and district judges and supreme court and civil court 4 5 judges, and over the course I've helped them with 6 elections on the state level or knew them when they were 7 appointed to the federal district court. 8 The question I have, I think, is a basic one, 9 and that is why the comparability -- I mean, they are so different. Federal district judges, as we know, are 10 appointed by the president of the United States with the 11 12 consent of the U.S. Senate. New York State judges, as we 13 all know, are elected to their positions and sometimes, not frequently, judges are elected who do not have the 14 15 support of the Bar Associations in their boroughs. Most 16 of the elected judges do well and should do well because they're competent. 17 18 How do you get the parity -- I can't understand between the federal district judge who is appointed by 19 20 the President of the United States and approved by the U.S. Senate and -- look, I'm not complaining about 21 22 elections, I ran five elections through New York State 23 senate and won, but what is comparability? Is it just

24 the salary or what? This is just informational because I 25 just can't understand it.

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The level of complexity that 1 JUDGE MARKS: 2 because of New York being one of the leading states in 3 the country and because New York City is such a global center, as I mentioned earlier, for finance, for law, for 4 5 business, for culture, entertainment, communications and 6 media, education, because New York City is a unique city 7 and New York state is such an important state in our country, the complexity and the importance of the work 8 9 that takes place in the New York State courts is on a comparable level with the federal courts. 10

11 The volume is really no comparison. The volume, as I noted, in the New York courts far exceeds 12 13 the volume in the federal courts. In fact, the federal courts, as a whole -- the entire federal court system has 14 15 a lower volume of cases than the New York State courts 16 do. There's also the high cost of living in New York, among the highest, if not the highest, in the country, 17 18 supports a higher salary in real dollars for New York judges compared to state court judges across the country. 19

Also, if you look at inflation, depending on what baseline of year you use, if you go back to 1999 when the supreme court judges were brought to parity with the federal court judges, or if you go back to 1987 and I think that was the case as well, if you look at the salary of those years in today's dollars, the amounts

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1	actually exceed the current salary for the federal
2	district court judge salaries. If you look at inflation,
3	that provides one more reason justifying parity between
4	New York judges and the federal district court salaries.
5	THE CHAIRPERSON: Other questions?
6	MS. HORMOZI: I have one question. So you had
7	mentioned, I believe, I want to make sure I understood
8	this correctly, that since the pay raise, the judges'
9	backlog of cases has gone down; was I correct in that
10	description?
11	JUDGE MARKS: Yes, I was giving the prior two
12	commissions credit for that. Let me be clear, I'm not
13	giving them entire credit for that. This has taken place
14	under a major initiative of the chief judge of the state,
15	Janet DiFiore, we call it the Excellence Initiative.
16	There's an intensive focus on backlogs and delays and
17	inefficiencies, and the initiative has been
18	extraordinarily successful. There's been great declines
19	in backlogs and delays in the numbers of older cases.
20	I can tell you if we were in a period now like
21	the period from 1999 to 2012 without a single cost of
22	living adjustment, what we're trying to accomplish these
23	days in the court system and succeeding in accomplishing
24	would be very, very difficult and I'm sure you can
25	imagine why.

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MS. HORMOZI: Is that for morale reasons? 1 2 JUDGE MARKS: Yes. 3 JUDGE ENG: Judge Marks, I know that 4 historically the salary of the state supreme court 5 justice was a gold standard. Can you enlighten us as to 6 whether supreme court justices have been at parity with 7 federal district judges always or have supreme court justices received salaries higher than federal district 8 9 court judges historically at some point. JUDGE MARKS: I'm speaking anecdotally because 10 11 I haven't looked at those numbers recently. I know in 12 times past state supreme court judge salaries in New York 13 exceeded federal salary. I believe that's the case in the 1920s or maybe the 1930s, but I know that was true a 14 15 number of years back. 16 At many points throughout the modern history of 17 judicial compensation, there has been salary parities 18 with the feds, not just due to the work of the prior two judicial salary commissions, but even the legislature, in 19 setting salaries, in catching the state judges up to the 20 federal judges, you can use that as a benchmark as well. 21 Generally speaking, throughout recent history 22 23 and going back, farther back than that, there's very strong precedent for tying the state judicial salaries to 24 25 the federal judicial salaries.

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1	JUDGE ENG: I can remember even my own
2	experience where I sat with three or four judges who gave
3	up seats in congress to accept a nomination for a state
4	supreme court judgeship. Historically, it may have been
5	a more desirable level of compensation than in public
6	sector; is that correct?

JUDGE MARKS: That's correct.

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Judge Marks, putting aside 8 THE CHAIRPERSON: 9 the federal district judge comparison issue, can you state, again, assuming we continue the approach that was 10 followed by the last two commissions and just say that 11 12 state court salary should be increased, like whatever the federal COLA is, what kind of dollars are we talking 13 14 about in total and what percent of it is that of the 15 judiciary budget?

16 JUDGE MARKS: For every 1 percent increase in 17 state judicial salaries, that costs the court system 18 approximately \$2.7 million. The COLAs that the feds have received over the last four years, I mentioned, is 19 20 averaged over the four years about 1.2 percent a year. 21 That would cost the state court system a little over 22 \$3 million. We have about a \$2.3 million operating 23 budget. So 2.7, 3 million, \$3.4 million cost from 24 adjusting upward judicial salaries by that percentage 25 would have a negligible impact in our budget. The number

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1	I cited was less than one-eighth of 1 percent of our
2	operating budget. As a result of that, because it really
3	is such a negligible cost for us in our overall budget,
4	we have been able to absorb those very modest increases.
5	I'm committing to you today that if COLAs are
6	approved for state judges over the next four years, that
7	we will fully absorb the cost of that in our budget, we
8	won't ask for additional money. It won't cost the
9	taxpayers any more because we'll absorb that in our
10	existing allocations.
11	THE CHAIRPERSON: Can you just address briefly
12	the salaries of judges below the supreme court and what
13	you're recommending in that area.
14	JUDGE MARKS: We're recommending that the
15	proportions all of the trial court judges' salaries
16	are below the supreme court salary and all of the
17	appellate court judge salaries are above the supreme
18	court salaries. So the proportional difference among
19	those categories of judges would remain the same. As has
20	happened over the last eight years, they will receive
21	proportional raises relative to the benchmark, the
22	federal district court salary benchmarks.
23	THE CHAIRPERSON: Any questions from Albany?
24	MR. MEGNA: Do the feds revisit the COLA issue
25	annually or have they taken different approaches in the

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1 past?

2	JUDGE MARKS: They do revisit it annually.
3	It's based on a federal statute which adopts this
4	employment cost index. It's discussed in a footnote in
5	our report. It's Footnote 30 on page 14 of our report.
6	So it's an index that's adopted by a federal statute and
7	it's revisited annually by the president and congress.
8	There's no guarantee that the president and the congress
9	will extend that COLA in a given year, but, if they do,
10	it's based on this index that's prescribed in the federal
11	statute.
12	THE CHAIRPERSON: Any other questions in
13	Albany?
14	MR. MALATRAS: Thanks for the report, it was
15	very helpful. I'm sorry I'm behind a giant screen behind
16	you instead of in person. It's weird to stare at you on
17	camera watching you watch us.
18	I thought it was instructive when you posted
19	the nominal salaries versus the adjusted salaries, quite
20	a bit of time on that in the report. Of course in New
21	York it's complicated because the First Department cost
22	of living is much different than the Fourth Department,
23	right. So has there ever been consideration of doing
24	this a little differently where you adjust by region, not
25	necessarily overall? Because we are number one nominally

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1	in total salaries, if you look at your chart, but I think
2	it probably skews because of the suburbs in New York than
3	in suburbs here and Erie County, for instance.
4	JUDGE MARKS: That's a very good question.
5	Even though we are 29th in adjusted salary, we're not
6	asking for more as a result of that, more than the
7	federal salary benchmark.
8	Your question of should that be addressed
9	regionally? Obviously, there are parts of the state that
10	are not nearly as expensive to live than compared to New
11	York City or the downstate region. I would point out
12	that the great majority of our judges do live and work in
13	the downstate region, 75 to 80 percent of them.
14	As far as making adjustments within the state
15	of New York based on geography, that's never been done
16	before, as far as I know. That's not done with state
17	legislatures, it's not done with the executive branch
18	employees. I know there is a very modest geographical
19	differential, but it's a few thousand dollars, I believe.
20	In fact, we have that for our employees in the court
21	system. The base salaries are all the same in the
22	judicial branch, in the legislative branch, and in the
23	executive branch.
24	As far as I know, what you're suggesting has
25	never been done before. In fact, it's not done in the

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federal system either, the federal judges across the 1 2 country are paid the same salary. I quess the simple answer is it's never been done in New York. 3 MR. MALATRAS: I have one more question. 4 Thank 5 you for that, Judge Marks. 6 The second is, the other states that you listed 7 with the ten largest states adjusted or even overall where we're 29 or like the benchmarks to the larger 8 9 states because it's a bit of benchmark. If we did nothing, do the other states have automatic increases in 10 their state laws? So four years from now, will their 11 salaries be higher just as a matter of course now or do 12 13 they have to approve them annually? Will we be falling behind further if we did nothing because automatically 14 15 these states will be adjusting over the next four years? JUDGE MARKS: That's a very good question. 16 Ι 17 know there have been increases in states across the 18 country, including in some of these, the most popular states which we list on page 16 of our report. I can 19 find that out for you, the National Center For State 20 Courts will have that information whether there are 21 22 automatic increases built in to judicial salaries in 23 other states, in particular, the ten most popular. So if I can get that for you, I promise I will. 24 25 MR. MEGNA: It would be helpful to know if any

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of them benchmark to the feds. 1 2 JUDGE MARKS: I can tell you that the District 3 of Columbia judges do that because they're the other 4 state that are parity with the feds. They're keyed into 5 the federal salaries. We will look at that and get you 6 additional information. 7 THE CHAIRPERSON: Any other questions from the commissioners? If not, Judge Marks, thank you very much 8 9 and we look forward to your additional information. 10 JUDGE MARKS: Thank you. 11 THE CHAIRPERSON: Our next speaker, I think, 12 should be Mr. Maldonado. 13 ROGER MALDONADO: Good morning. My name is Roger Maldonado, I'm the president of the New York City 14 15 Bar Association. The city bar is a voluntary association of over 24,000 members. We are dedicated to the 16 improvement of the administration of justice. The city 17 18 bar thanks the commissioner for the opportunity to testify before you, and you have my written testimony 19 that was submitted. 20 21 I would actually prefer to take my time to try 22 to answer the question that was posed by Commissioner 23 Lachman with respect to what is the importance of maintaining parity with the federal judges. 24 25 Commissioner, you are absolutely correct, the

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1 federal judges are viewed as a prestigious core of 2 professionals, and we can't lose sight of the fact that 3 here in New York state and certainly in New York City and many of the other metropolitan centers in the state, we 4 5 have international law firms that pay at a scale that 6 leaves behind the federal court system and the state 7 court system with which we can never seem to compete. 8 The only way that you can continue to attract talented, 9 diverse, well-qualified members of the bar with the 10 experience and also the knowledge necessary to serve as 11 excellent judges in New York State courts is by giving 12 them a sense of that same prestige. For better or for 13 worse, the amount of money that is paid to a judge is something that is taken into consideration. 14 15 When Chairperson Cardozo and I testified before

the 2011 commission, at that time there were a series of judges, talented judges, who were leaving the bench to go to the private bar. Part of it was a sense of disrespect.

20 Secondly, it was impossible to attract as many 21 diverse, well-qualified members of the bar to seek to 22 become judges for those same reasons.

(Continued on the next page.)

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MR. MALDONADO: It is not a question of saying we, as New York State judges, are as good or better than Federal Court judges. It is more a question of saying we, as New York State judges, are being treated with the respect to which we are entitled.

And I want to point out another difference, an important difference, between fellow court judges and New York State judges. It is not just the volume of cases that they have to deal with, but in some of our courts, some of our specialized parts, and many persons, and in some instances the majority of litigants appearing before these judges, don't have counsel.

We're talking about cases on eviction proceedings in Civil Court with respect to consumer debt where a person's home is at stake where whether or not the person will continue to receive a salary and that it's not going to be confiscated based on a default judgment that was entered years ago by which the person had no knowledge.

New York State judges have to deal with those issues. They have to deal with them in a way that Federal Court judges rarely, rarely have to manage. They have to have great administrative skill and efficiency to deal with the volume and with the nature of the cases and they also have to have a sense of humanity and justice because they are the ones who are making very difficult decisions on

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sometimes gut-wrenching issues in terms of personal safety, personal freedom, ability for a family to stay together.

For all of these reasons, the City Bar Association has, since we first testified in 2011 to date, really sought to maintain parity with New York State judges, with their federal colleagues, as a way of maintaining the quality of the bench.

I can tell you, based on my own experience and that of my firm, cases that had been brought in the past in Federal Court we are now bringing in the Commercial Division of New York State Supreme Court. We do that in part because we know we will get judges there who are experienced in that area of the law and will be able to manage the cases well.

The same is true with many of the other specialized parts in terms of Surrogate's Court, even Housing Court. Ironically, Housing Court is a court where I began my practice and if you did not have the specialized knowledge about what was involved in landlord-tenant proceedings, you were lost.

You need to be able to pay these judges a salary that is just and that will get them to want to, A, become judges and B, stay as judges, notwithstanding the much higher salaries they would be able to obtain very easily working for any number of firms in New York State. MR. LACHMAN: Thank you for that edification. But

you are saying basically that to increase the salaries of state judges, many whom are elected, there has to be a parity between federal judges and state judges?

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MR. MALDONADO: There should be. The reason is as follows:

6 If you want to attract the best possible candidates 7 for judges, you want to be able to say we are treating you with the same respect that the Federal Court system treats 8 9 its judges. And, you know, these judges, these persons who are seeking to become judges, be it election or appointment 10 by the governor or mayor, these are persons who quite easily 11 would have a very different path that will not require the 12 13 gut-wrenching decisions I was describing before. You want to make it an attractive service. 14

The other thing is you are basically recognizing the public service these persons perform. You have millions of litigants in New York State who are entitled to and require judges who understand what needs to be done in their cases.

From the City Bar's point of view, you should not be looking to scrimp based on a few thousand dollars in terms of Cost of Living Adjustments, the prestige to which these judges are entitled.

24 THE CHAIRPERSON: Any other questions? Any 25 questions from Albany?

MR. MEGNA: I have none. 1 2 THE CHAIRPERSON: Let me note that Mr. Maldonado 3 did submit a written statement. I don't know if you all 4 have it, but it is on our web site and we will be sure the 5 commissioners get it. 6 Thank you very much, Mr. Maldonado. 7 I think our next speaker should be Judge Cohen. JUDGE COHEN: Good morning, commissioners. 8 9 I also have a written letter. I think you may have it in New York. You may not have it up in Albany. 10 11 THE CHAIRPERSON: We will be sure to get it to 12 Albany. 13 JUSTICE COHEN: My name is David Cohen. I am 14 president of the New York City Civil Court Judges 15 Association. I want to thank the commissioners for your 16 17 important service and for the opportunity to speak before 18 you today. 19 The Civil Court judges join the Office of Court 20 Administration's, the Bar Association's and other judicial 21 associations in seeking ongoing parity with the federal judges. We would like to point out what we consider to be a 22 23 pay disparity between certain judges who live in the City of 24 New York and certain other judges, including the Civil Court 25 judges in the City of New York.

In 2015, the Commission set the Surrogate Court 1 judges; Court of Claims judges, and Family Court judges at 2 3 the same rate of pay as Supreme Court judges. All of these judges sit in courts of limited jurisdiction within the City 4 5 of New York. The Civil Court judges similarly preside in a 6 court of limited jurisdiction. However, we were set at 7 salaries of 93 percent of what these other judges, these higher paid judges in the city make. 8 9 We ask, at this time, that the Commission consider giving us full pay parity with these other judges presiding 10 in the city of New York. Here's the rationale. I'm going 11 to summarize what's in my letter: 12 13 We have the same legal requirements for office as these higher paid judges. We serve in the same full-time 14 15 capacity. We have the same restrictions on outside income. And because we all are required to live in the City of New 16 York, we actually have a higher overall cost of living than 17 18 judges like Supreme Court judges who can live anywhere in I know there was some discussion about that 19 the state. issue earlier. 20 We work in one of the nation's busiest courts with 21 22 nearly 300,000 annual filings. We have unlimited plenary 23 jurisdiction over money amounts in commercial

24 landlord-tenant cases. We preside over Supreme Court cases25 that are transferred to our court in order to relieve some

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1 of that backlog.

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We also preside over trials including non-jury and jury trials. In addition, Civil Court judges sit in a number of specialized courts, including reference was made to the Consumer Debt Parts; No-fault Parts; Commercial L&T parts. Those responsibilities require specialized knowledge and expertise.

8 A multitude of our judges are routinely entrusted 9 to preside in these higher paid courts including as Acting 10 Supreme Court justices and Acting Family Court justices. 11 Nearly 50 of our 120 judges are presiding in one of those 12 two capacities at this time.

We submit that there is no ongoing rationale for perpetuating this pay disparity between certain judges in the city and other judges in the city. And by recommending full pay parity, we believe that this Commission can end that anomaly and recognize the vital role that Civil Court judges play in our justice system and for our litigants in the State of New York.

Alternatively, if the Commission does not find full pay parity persuasive, we've made an argument for narrowing the gap between Supreme and Civil Court from 93 percent to something closer to 97 percent.

I thank you all for your consideration and willtake any questions that you have.

THE CHAIRPERSON: 1 Thank you. 2 Any questions? JUDGE ENG: I have a question. That is, that I 3 4 think we all recognize that judicial salaries are highly 5 compressed as they are. Do you know what the salary of the 6 Chief Judge is? 7 JUDGE COHEN: I do not off the top of my head. Ι suggest Judge Marks or --8 9 JUDGE ENG: It is a little over \$240,000. And, of course, the Civil Court judges are paid at a level of, is it 10 11 197; is that correct? 12 JUDGE COHEN: I think you're lose. It comes to about \$15,000 less --13 JUDGE ENG: I am saying the pay disparity between 14 15 the Chief Judge and a judge of your court is about 18 percent. So, it's maybe a percentage gap, but as far as 16 17 actual percentage of salary, it is not that great. 18 And the acting justices you spoke of, are they paid at Supreme Court levels when they act? 19 20 JUDGE COHEN: At this time they are, yes. 21 JUDGE ENG: In other words, the 50 of the 120 are 22 receiving Supreme Court salaries; is that right? 23 JUDGE COHEN: That's correct. They are receiving a 24 higher salary. 25 THE CHAIRPERSON: Any other questions? Any

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questions from Albany? 1 2 JUDGE COHEN: Thank you, everyone. 3 MR. MEGNA: No. 4 THE CHAIRPERSON: Thank you very much, Judge Cohen. 5 Judge Beckoff. 6 JUDGE BECKOFF: Good morning. My name is Alan 7 Beckoff. I'm a Family Court judge sitting in Kings county and I am here on behalf of the New York State Family Court 8 9 Judges Association representing about 180 Family Court judges throughout the state. 10 11 I was appointed to the Family Court in 2008 by 12 Mayor Bloomberg. At that time, there had not been a salary increase for about nine years and shortly after I was 13 14 appointed there was a big exodus of Family Court judges and judges in other courts in the city because they can't really 15 feel like they can wait any longer for another raise which 16 17 had not come through for about another four or five years. 18 What we're concerned about is another cycle of stagnation if no action is taken and that at least it should 19 20 be parity with the Federal District Court judges whether 21 it's through a COLA increase or a percentage increase. In 22 the last two cycles we have had a combination of both, but 23 ultimately this year brought us into parity with the Federal District Court judges. 24 25 Not to be really sarcastic here, but to address a

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question Mr. Lachman had, I've heard Judge Leo Glasser from the Eastern District say he thought a Family Court judge's job was harder than a District Court judge's job and he had been both. He was a Family Court judge before becoming an Eastern District Court judge. So, I just want to put that out there.

7 There's some concern that besides the stagnation 8 that obviously the Commission should be aware that we have 9 very strict limits on outside income. There are very 10 stringent reporting requirements for any outside income not 11 for ourselves, but spouses, even children.

And one other thing about Family Court judges, just because I am speaking on behalf of my association, is that our salaries are the same as Supreme Court judges because we are a statewide court. I know the judges say Civil Court is a little lower amount. They should be at obviously what they are entitled to, but I am speaking for judges in my association.

So, that's basically it. We are at a point where the latest pay increase obviously is ending and, again, there is concern about stagnation. One judge said to me back sliding. Obviously, we can't get our salaries cut, but, you know, it could have that effect if we go another 15 years without a raise and that would be another cycle of brain drain, of salary cuts due to inflation.

So, unless the Commission has any questions, I 1 2 yield the rest of my time. 3 THE CHAIRPERSON: Any questions? Any questions in 4 Albany? 5 MR. MEGNA: No. 6 MR. BECKOFF: Thank you very much. 7 THE CHAIRPERSON: Ms. Taylor. Judge Taylor; excuse 8 me. 9 JUDGE TAYLOR: That's quite all right. The CHAIRPERSON: My appellate colleague corrected 10 11 me. 12 JUDGE TAYLOR: Good morning, Commissioners. 13 Let me begin by expressing our appreciation for 14 your time serving on this Commission. It is an important 15 service. My name is Janice Adele Taylor and I am currently 16 17 the president of the Supreme Court Justices Association of 18 the City of New York which represents the justices serving the New York City Trial Courts. I have served as a Supreme 19 20 Court justice for the past 21 years, having been elected in 21 1997 and re-elected in 2011. 22 If you are not moving forward, you are falling 23 behind. A simple yet true adage. This Commission stands at 24 a turning point. It can continue to move judicial pay 25 forward maintaining the parity long confirmed to be

appropriate and only recently attained by the State Judiciary, or it can undue the prior work of past Commissions and the substantial progress that has been made in restoring the dignity and attractiveness of judicial service in this state.

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6 It took 20 years for a Commission to be formed to 7 consider judicial pay independently. That Commission and this Commission's predecessors all agree that the 8 9 appropriate benchmark is federal judicial pay. Yet, even with that, and actual parity was only recently achieved in 10 11 April of last year, the gradual move and staggered 12 implementation of parity made sense given the prolonged 13 period of wage stagnation of 13 years and substantial gap between New York State judicial pay and federal judicial 14 15 pay. But, here we are now.

To fail to continue parity would be to endorse regression on a significant progress that has been made and would devalue the important role that the Judiciary plays as an independent and co-equal branch of state government.

In 2015, this Commission recommended the restoration of parity between the salary of a Supreme Court justice in New York and that of a Federal District judge. The Commission recognized that New York State has one of the largest and most distinguished court systems in the world and that attracting and retaining a well-qualified Judiciary

depends on competitive judicial salaries. 1 2 Case loads in New York are staggering and 3 increasing in complexity, as Judge Marks has indicated. 4 There continues to be a clear need for judges with the 5 requisite legal training, experience, communication skills 6 to manage and adjudicate the millions of cases filed each 7 year impacting the lives of New Yorkers. 8 When compared with the cost of living and 9 compensation of New York federal judges, the state court judges in other states and other legal professionals in 10 government and private practice, New York Supreme Court 11 justices are still significantly behind in our pay. 12 Indeed, despite the progress made from the last 13 Commission when we ranked 47th in compensation in the 14 15 nation, according to the most recent survey of judicial salaries promulgated by the National Center for State 16 17 Courts, the salaries of the New York State Judiciary when 18 adjusted for cost of living ranked 29th in the nation, in the lower half of the country. 19 20 A copy of that survey of judicial salaries has been submitted along with my testimony, which I don't know if you 21 22 have been given, but you will be. Restoration of parity with federal judges in 2015 23 was a much needed step. For decades, judicial compensation 24 25 never received independent evaluation. From 1977 when the

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state assumed responsibility for paying judicial salaries, 1 2 until 1999, a 22 year period, judges received a pay adjustment only five times. 3 4 In its groundbreaking decision in Marin v. Silver, 5 The Court of Appeals found that the judges were long overdue 6 for an increase in pay and a different approach was needed 7 that led to the creation of this Commission. 8 When the first judicial pay increase went into 9 effect as a result of the first Commissioner's report, it had been a 13 year period without any pay adjustment for 10 state judges. Judges left The Appellate Division because 11 they could not -- there were open letters. One judge wrote 12 13 stating that he had been privileged and honored that his parents paid for his college tuition. He felt that he 14 needed to do the same for his child. He could not do so on 15 that salary. 16 17 Judges have left because they could not pay for

17 Sudges have felt because they could not pay for 18 child care. Judges have left because they could not pay 19 their taxes. They borrowed Peter to pay Paul. Credit 20 ratings dropped. We were demoralized.

We, therefore, maintained the need for the Commission and reiterate it now that raises established in 23 2015 should not be the type of one shot increases that led 24 to years of inconsistency and chasing pay, all which is 25 falling short in judicial compensation. A far better mechanism, we submit, is to continue the system of parity with federal judiciary. Our performance merits the level of compensation.

The past four years have demonstrated the impact of more competitive judicial salaries. Raises determined by the last Commission are having their intended effects. The morale among the Judiciary is higher.

8 Before the Commission's process began to 9 incrementally increase judicial pay in 2011 to 2012, 295 judges left office, including many leaving midterm and not 10 seeking a new term, as well as those who were not re-elected 11 or deceased. More recently, in 2018 to 2019, that number 12 13 has decreased to a more reasonable 87 judges, more in line with the yearly numbers preceding the big drought in pay. 14 15 Judges now see a Commission process that can stave off wage 16 stagnation.

This Commission has the opportunity to show that this association's members' faith in this process is well placed. New, talented and diverse candidates are now more attracted to the bench.

As Chief Judge Janet DiFiore announced in her latest report on the Excellence Initiative this past winter, the Judiciary is working more efficiently ensuring the just and expeditious resolutions of all matters. All of the performance indicators, including the standards and goals

for Judiciary, evidence an extremely high level of 1 2 performance by our judges in case management and 3 disposition. 4 As an example, in Bronx county, pending cases over 5 one year dropped 84 percent in the past three years with a 6 46 percent decrease in 2018 alone. 7 Pending cases in New York county over one year have 8 also dropped 85 percent during the three-year period of the 9 Excellence Initiative. Arrest to arraignments times have dropped to 10 historical lows averaging under 19 hours citywide. 11 It is in the public interest for us to continue to 12 13 build on this progress. This efficiency comes despite state 14 court judges hearing more than double the number of cases as 15 our federal counterparts. 16 According to the National Center for State Courts, more than 95 percent of all cases are filed in State Court, 17 18 not federal. In 2017, some 354,000 cases were filed in Federal District Court. Some 83 million were filed in State 19 Trial Courts. 20 21 In New York Supreme Court alone there were 22 approximately 734,000 new filings in 2017. 23 Those who choose a career in public service make the decision with an understanding that we are unlikely to 24 25 accumulate anything like the wealth of our colleagues in the

1	private sector. However, we do need diversity of background
2	for those willing to apply for appointment or election to
3	the bench. We do not want to rely solely upon those who are
4	wealthy enough to retire to the bench.
5	While the raises have helped, as trial court judges
6	in New York we still make approximately what a second year
7	associate makes at a major New York City law firm.
8	Finally, maintaining parity in the context of the
9	\$168 billion of expenditures in the state budget is
10	relatively miniscule, and we understand from the Office of
11	Court Administration that the agency budget will subsume
12	whatever cost of living increases may result from a
13	projected increase.
14	We urge the Commission to adopt the OCA proposal
15	that the salary of Supreme Court justices remain at parity
16	with that of Federal District Court judges effect April 1,
17	2020, and that this parity be continued for the subsequent
18	three years until the next Commission is convened.
19	I appreciate you giving me the opportunity to
20	present the position of my association and your time and
21	attention.
22	Thank you.
23	THE CHAIRPERSON: Thank you, Judge.
24	MR. LACHMAN: Excuse me.
25	You gave the figures of 295 judges retiring or
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resigned before parity, and that 87 percent now resigned. 1 2 That's a figure that can be improved upon. 3 What I would like to know is what does 295 and 87 4 mean in terms of how many judges, what percentage is this of 5 how many judges who sit have retired or resigned. 6 JUDGE TAYLOR: I am not sure what the percentage 7 is. 8 MR. LACHMAN: Or the number. 9 JUDGE TAYLOR: The number was 295 between 2011 and 2012. 10 11 MR. LACHMAN: Right. But what is the approximate 12 number of the total state judges? 13 THE CHAIRPERSON: Perhaps Judge Marks knows. 14 JUDGE MARKS: There are approximately 1,300 state 15 paid judges in New York. 16 MR. LACHMAN: Thank you. 17 THE CHAIRPERSON: Any other questions from the 18 commissioners? Any questions from Albany? 19 MR. MALATRAS: I have one. 20 Judge, I looked -- thank you for your testimony 21 today, it was very helpful. 22 We were looking, I believe in the 2015 report, I know there has been a lot of discussion about benchmarking 23 24 or continuing to benchmark to the federal system, but it was 25 a mixed result back then. I think there were several

1	dissenting votes on that straight benchmarking I think which
2	Mr. Lachman was also getting at.
3	Is there another methodology you would be open to
4	if not simply federal benchmarking? Is there something else
5	you would have also done, or maybe that's for Chief Judge
6	Marks, that you would be open and willing to that we could
7	consider?
8	JUDGE TAYLOR: We feel very comfortable with the
9	parity with the Federal District judges as our benchmark.
10	That is what our goal is.
11	THE CHAIRPERSON: Any other questions?
12	Thank you very much, Judge. Your testimony, a copy
13	of it, you have submitted?
14	JUDGE TAYLOR: Would you like me to hand it up now?
15	THE CHAIRPERSON: Sure. I want to make sure we
16	have a copy.
17	JUDGE TAYLOR: (Handing document.)
18	THE CHAIRPERSON: Thank you.
19	In the meantime, our next speaker will be
20	Mr. Hawkins.
21	I will distribute it to our colleagues in Albany
22	and, of course, put it on the web site.
23	JUDGE TAYLOR: Thank you.
24	MR. HAWKINS: Good morning. My name is Dennis
25	Hawkins and I am the executive director of the Fund for
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1 Modern Courts.

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I would like to thank the Commission for the opportunity to present testimony today. It is something that Modern Courts has done with all of the previous Compensation Commissions and before there was a Compensation Commission, Modern Courts advocated very strongly for this kind of mechanism so there would be a rational, non-political approach.

9 You all are very aware that for more than a decade judicial salaries could not be increased, would not be 10 11 increased because of the linkage between the salaries of 12 judges and legislature could never come to an agreement. So Malcolm Patterson first conceived of this concept or 13 14 advanced this concept and signed it into law and now we have 15 a system where the problems or the issue of compensation can be addressed in a rational systematic way. 16

17JUDGE ENG: Wasn't it David?

MR. HAWKINS: I'm sorry. David.

JUDGE ENG: I was going to say he really was a visionary then.

MR. HAWKINS: Yes.

And I also want to thank all of the Commission members for their public service because this is a great service to the Judiciary.

I, too, have prepared testimony that I didn't send

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in, but I can pass out and e-mail if needed. 1 2 Modern Courts comes to this issue not so much from 3 the lawyer's viewpoint or even a judge's viewpoint. We're a 4 not-for-profit, non-partisan organization that has existed 5 since 1955 and our goal is to improve the administration of 6 justice for the benefit of the people who use the courts. 7 And we believe that a fair and adequate judicial salary is necessary to attract the kinds of people to be on 8 9 the bench that will be able to deliver justice to the 10 litigants. 11 Everything that has been said previously, parity, cost of living, is something that is in my testimony also so 12 13 I'm not going to go over that. 14 What I would like to do is just take a little bit 15 of a different look at what judges are being asked to do these days. You know, I have run little organizations and 16 some larger organizations. I have always considered 17 18 improving people's salary based on what they did. And I think that the nature of what judges are doing in New York 19 State is quite different now than it was five, ten, fifteen 20 21 years ago. 22 Judge Taylor made reference to the Excellence 23 Initiative. Clearly, this Chief Judge has devised a plan and an initiative that is improving the efficiency of the 24 25 court system. And so that means those judges are

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1	approaching their job in a different, more organized way now
2	than they were perhaps five years ago.
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1	MR. HAWKINS: I also want to raise to you, and
2	this is not in my testimony, that the law is changing
3	fairly rapidly also. Raise of the age legislation, bail
4	reform legislation, is requiring judges to do things that
5	they didn't do before and to handle this difficult
6	transition in both of those programs, which we believe
7	were great programs and we supported both.
8	I think as the commission looks at what is fair
9	and just compensation for judges, maybe you can take into
10	consideration what are they doing now that might have
11	been different than what they were doing previously.
12	Bottom line, for modern courts, though, is that the
13	better the compensation, the more adequate the
14	compensation is, the better the quality of people that
15	will be attracted to the bench and that's what our
16	litigants need.
17	Roger Maldonado made reference to the
18	unrepresented litigants, always a concern for modern
19	courts. Family Court judges and the crushing case load
20	that they have and the complexity of the problem, that's
21	existed for a very long time.
22	What we really need to do as a state, and I
23	very much appreciate that the governor and legislature
24	has continued this process, is we have to look at how do

we attract the best and the brightest.

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On a personal note, my son has about ten, 1 2 twelve years' experience, worked in the DA's office, 3 public servant, like myself, you know, we do it because 4 we want to do the work and we know we're not going to 5 make the same kind of salaries that people in the private 6 sector do. When he left the DA's office, although he 7 might have qualified for the judicial office, he decided it was time to make some money. Sole practitioner, does 8 9 a lot of 18-B work, is interested in seeing those rates raised, but is making a good amount of money right now 10 and projects making a lot more than a supreme court judge 11 will make in a year or two. I think that's a shame. 12

13 People from corporation counsel, people from the DA's office, people from Legal Aid, those are the 14 15 people we want to attract to criminal court and civil 16 court and supreme court. If they are getting out of public service at 35 years of age, after ten years' 17 18 experience, and they project what they will need to live in New York, into the future and have families, send 19 their kids to school, salary compensation benefits will 20 make a difference. 21

I urge the commission on behalf of modern reports to maintain the parity of the federal district courts, to consider the cost of living and how you can put that into the equation so that we won't fall behind

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1	federal district courts. I think we're confident,
2	knowing this group of people, that that kind of
3	consideration will be given.
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4	Thank you.
5	THE CHAIRPERSON: Thank you, Mr. Hawkins.
6	Any questions? Any questions in Albany?
7	JUDGE ENG: I have a question. The court's
8	diversity on the bench is highly desirable, we all
9	recognize that. Do you have any thoughts of how the
10	judicial salary situation may have impacted the diversity
11	of the bench in any fashion?
12	MR. HAWKINS: In a broad sense, without a study
13	more anecdotally or not, we have seen a lot more
14	individuals of color, a lot more women, go on the bench
15	in the last ten years. I don't know if it's a causal
16	situation or it's just a kind of a societal thing, but we
17	believe if you want to have a diverse judiciary, that
18	compensation matters. Because the same way as my son
19	might be able to make more money as a solo criminal
20	defense attorney, people of color and women and all of
21	the people coming out of corporation counsel, Legal Aid,
22	and DA's office are looking at that. All of those
23	offices have moved towards a lot more diversity probably
24	over the last ten years, not because of salary but
25	because of dedication. They're the candidates, they're

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the people who will either run or be appointed to office. 1 2 THE CHAIRPERSON: Any other questions? Thank you, Mr. Hawkins. 3 4 Our next speaker will be Mr. Latwin. 5 JUDGE LATWIN: Good morning, honorable chairman 6 and members of the commission. I want to thank you for 7 hearing me today. I am Joseph Latwin, a full-time judge of the Rye city court. I am also the president of the 8 9 New York State Association of City Court Judges representing over 170 judges that sit in our state, 61 10 city courts outside the City of New York. Our members 11 are from cities like Long Island, from Plattsburgh, from 12 Buffalo to Albany, big cities like Rochester to small 13 14 cities like Sherrill, suburbs like White Plains and rural 15 areas like Oneonta, and every state in between. Here 16 often the only court that New Yorkers will ever see because of a close relationship of the people and we 17 18 affect the lives of real people. I'm here to ask you to recommend two things: 19

One, that you maintain the current parity between the salary of the supreme court justices and the federal district court judges, and, two, to establish parity between the city court judges and the New York City civil court, criminal court, and district court judges. Basically, equal pay for more work.

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In the final report of this commission, both in 1 2 2011 and 2015, and in almost identical language, the commission said, "We determine that the appropriate 3 4 benchmark at this time for New York State judiciaries 5 compensation level of the federal judiciary." We agreed 6 with that then. We continue to agree with that now and 7 we urge you to adopt it. We believe there's no reason to deviate from these determinations. 8

9 As a practical matter, that parity provides a 10 certainty. You know that you're going to be getting a 11 salary based on the federal district court judge's salary 12 with the CPI built in. You're not going to have a lag 13 based on the CPI going up and have to wait four years for 14 another adjustment. If it isn't broke, don't fix it. 15 It's working.

16 The second thing is the city courts. We're 17 kind of a unique animal no one's mentioned before, so I 18 am going to try to inform you about the city courts. We exercise broad jurisdiction. We preside over a full 19 20 range of criminal matters, including felonies from arraignment through preliminary hearings, misdemeanors 21 22 and violations from arraignment through jury trial. We 23 also preside over civil cases involving up to 15,000, and landlord tenant cases of unlimited amounts arising in our 24 25 cities. We also handle cases transferred from the

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supreme court pursuant to 325(b) of the CPLR. 1 We have 2 countywide small claim and commercial claims jurisdiction of up to \$5,000. We also sit as acting family court 3 judges when the family court is not in session. We also 4 5 sit as magistrates who handle local violations, including 6 building codes, environmental and navigational 7 violations, and traffic and parking fines. We are on-call all day every day to conduct arraignments, set 8 9 bail, and to issue search warrants. Some of us are assigned to sit as acting family court or county clerk 10 judges and are periodically called on to perform the 11 12 duties of most courts when needed. Many of us also 13 provide specialty or problem-solving courts, such as domestic violence courts, drug courts, veterans courts, 14 15 human trafficking courts, and mental health courts. Put simply, our duties, jurisdiction, and hours are the same 16 as those at Long Island district courts, the combination 17 18 of New York City criminal, civil, and housing courts, plus we do more. We believe that fairness dictates that 19 20 we should be paid the same as the judges in those courts.

Back in 2015, the report of the commission said, Current judicial salaries in New York reflect a number of anachronistic internal pay disparities. When the state assumes the responsibility for paying salaries of county- and civil-level judges in 1977, it inherited a

1 salary structure that lacked consistency or logic. We've 2 become more consistent and more logical, but we're not 3 there yet.

4 Judges of the Long Island district courts and 5 the New York City civil court and the New York City 6 criminal court now earn 93 percent of a supreme court 7 justice's salary. Despite adjudicating the same cases as those courts, a full-time city court judge outside the 8 9 New York City earns just 90 percent of the supreme court judge's salary. Since we city court judges do the same 10 11 thing as the district courts do and a combination of 12 those other courts and we do more, we think fairness and 13 equity requires that we receive the same 93 percent pay 14 as the judges of those courts. Nowhere can this pay 15 disparity be more evident and unfair than in Nassau County where the city courts and the city of Long Beach 16 and the city of Glen Cove sit cheek by jowl with the 17 18 district courts doing the same thing and they get paid less. 19

Furthermore, Judge DiFiore's court merger proposal would combine the city courts, district courts, New York City civil and criminal courts into a new municipal court that will have uniform jurisdiction and duties. Should the proposal be enacted, we believe that it would be unjust to have differing salaries among the

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judges of the municipal court depending on when they came. Putting all the judges of these court with a pay parity of 93 percent will eliminate this inexplicable disparity and possibly. We respectfully ask that you adopt these recommendations as your own and we thank you for your service and efforts.

7 If I can answer some of the questions that were 8 raised by some of the commission members before, I will 9 try.

Justice Eng talked about whether the pay raise 10 11 had the effect on diversity. I've seen it, as one of the 12 officers of the City Court Judges Association since 2011, the number of minority and women judges in the city 13 14 courts has increased dramatically. A lot of this is 15 because the cities upstate, Rochester and Syracuse, have put in a number of new judges on the bench, but we're 16 17 also losing some women judges because they're aging out 18 now, which is tragic, but that's the way the statute is written, we age out at age 70. 19

Judge Hormozi questioned what we're doing now and this was partially raised. There are new laws coming at us every day. When I spoke to the senator in the legislative section, I asked if he can slow down the enactment date of some of the new laws because he's asking us to drink out of a firehose. There's so much

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coming at us, there's so much that we have to learn. 1 There's so much we have to implement that judges haven't even thought of five years ago. 3

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4 Judge Malatras, you asked about pay diversity. 5 In the past, pay diversity of the judges in the same 6 court have led to multiplicity of lawsuits from judges 7 against OCA. Judges from White Plains were suing because they weren't getting the same pay as the judges of 8 9 Yonkers. All over the state this was happening between judges in adjoining cities. By not having a uniformity 10 11 throughout the state, you're just inviting this ad hoc correction of pay disparities and just endless 12 readjustments of salaries. 13

14 If you don't benchmark, what we're going to 15 have is a series of lags and catch-ups, and people are always going to fall behind because you're never going to 16 17 catch up. This particularly affects the older judges 18 because if they retire, they don't get the catch-up. I know several judges who retired on the eve of the last 19 20 pay raise and their retirement pays were miniscule compared to what they could have been had they been able 21 22 to stick it out for a few more years, but, unfortunately, 23 prohibited by the statute or from the constitution from continuing. 24

I ask you to do those two things: Parity with

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with the federal district court judges and to increase 1 2 the city court judges to match the 93 percent of the other local judges. Thank you. 3 4 I have written material, I will hand it up for 5 you. 6 THE CHAIRPERSON: Thank you very much. 7 MR. LACHMAN: Your mentioning of Long Beach jogs my memory. My family has a summer home in Long 8 9 Beach. I think you said that the city of Long Beach, which is only one of two -- anyway, the city of Long 10 Beach has civil court judges and city court judges doing 11 12 the same thing? 13 MR. HAWKINS: District court judges and city 14 court judges. The judges of the city court in Long 15 Beach, there are two of them, have the same exact 16 jurisdiction as the judges of the Nassau County district 17 court. 18 MR. LACHMAN: That is a surprise to me. MR. HAWKINS: People can file in either court 19 20 and get the same relief and be subject to the same 21 jurisdiction. So the judge in one court is getting paid 22 90 percent while his neighboring percent judge is getting 23 paid 93. 24 How is that possible? MR. LACHMAN: Does the 25 state of New York or the city of Long Beach permit this

1 to happen?

2	MR. HAWKINS: When the state took over the
3	court system, 1977, it incorporated the salaries that had
4	existed at that time. One of the problems was, let me
5	call it the cheap city decided not to pay its judges
6	while the affluent city decided to pay them generously.
7	So you have this disparity between the cities. A few
8	years ago we had uniform salary throughout the state for
9	the city court judges and I've eliminated that disparity,
10	but now we have disparity between two equal courts
11	sitting side by side and it just doesn't make sense.
12	MR. LACHMAN: How much is the disparity?
13	MR. HAWKINS: 93 percent for supreme court
14	judge. 90 percent for city court judge.
15	THE CHAIRPERSON: Any other questions?
16	Thank you very much, Judge, we appreciate it.
17	Ms. Daniels.
18	JUDGE MANZANET-DANIELS: Good morning. My name
19	is Associate Justice Sallie Manzanet-Daniels, I sit in
20	the Appellate Division First Department and I am here as
21	president of the Latino Judges Association. I appear on
22	behalf of my 83 members which hail from every level and
23	nearly every court throughout New York State. Our
24	members represent 7.1 percent of New York State judiciary
25	and, hence, we submit this letter in full support of pay

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increases for all judges to take effect April 1, 2020. 1 In solidarity of the Office of Court 2 3 Administration and other judicial associations, we join 4 in imploring this commission to recommend that the New 5 York State judiciary continue receiving pay parity with 6 its federal counterparts as is consistent with the 7 statutory mandate. Specifically, we urge that the salary of New York State Supreme Court justices be set at 100 8 9 percent of the salary of federal district court judges in effect at the time. Further, we join OCA in asking that 10 11 the commissioner address the long-entrenched judicial pay anomalies that exist between and within various courts by 12 13 adopting a pay schedule for non-supreme court judges that fixes their compensation at fair and practical uniform 14 15 percentages of the New York State Supreme Court justices' 16 salary.

As you are well aware, the National Center For State Courts has been gathering data on judicial salaries across the country for decades. Those reports have set forth the vast disparities and compensation and the cost of living impact based on geographic region that exist throughout our nation.

In 2015, the submission of this body by chief administrative Judge Lawrence Marks noted that in supporting a pay increase, that the then current salaries

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of the supreme court justices ranked 47 among all states 1 2 when adjusted for New York state's higher cost of living. He noted restoring pay parity between supreme court 3 justices and federal district court judges would only 4 5 lift New York's ranking to 33rd among all states. Today, 6 as we heard, we are now 29th. We can do better. 7 Concomitantly, those reports have illustrated the significant differences of the volumes of court 8 9 filings throughout our country's courts. By way of illustration, the New York State Unified Court System's 10 annual report for 2018 highlighted that 4,144,000 cases 11 12 were filed in New York State's trial courts, roughly a million criminal, 3 million in the other courts. 13 That 14 enormous volume requires our judges to handle cases that 15 include a wide variety of complex, sophisticated commercial, banking, and contract cases, cutting edge 16 17 constitutional issues, and issues that go right at the 18 heart of our New York state citizens. There can be no question that New York state judges are impacted by both 19 the pay disparity and volume of cases they handle. 20 I began my career as a Legal Aid attorney, then 21

as a court attorney. So I have spent the last 28 years or so within the court system, and I have noted the tremendous increase in the workload of our court judges and their staff.

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1 When I was a court attorney in Bronx Supreme 2 Court, typically in our window for reporting our motions 3 that are still pending, when it came time a month before 4 those reports were due, most judges had about a hundred 5 motions that they needed to get through before the 6 reporting period. That number has tripled. So, 7 routinely, a judge, a month before their reporting period, has over 300 motions that they need to get to. 8 9 So to suggest that somehow the New York State judiciary is in any way falling behind its federal counterparts is 10 simply a fallacy. Our judges deserve and expect respect 11 12 for the work that they do and that we should be 13 compensated for that work. 14 Like all Americans, rather than speak to the 15 issues that have already been alluded to by all of the 16 speakers that have come before me, I would like to make 17 this a little bit more personal. 18 Judges in New York, like all Americans, suffer and deal with the frailties of life. We too are raising 19 20 children and trying to set money aside so that we can 21 educate our children and send them to colleges as well. 22 We all know that the cost of a higher education has 23 exploded in our country. There are many middle-income 24 families that are unable to send their children to 25 college. Judges should not be among that group that

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suffer and really have to struggle to send their children 1 2 and give them the same education that we have. 3 I also would like to point out that many of my 4 members, in order to make ends meet, have to take out 5 additional work. So as judges, there is very little we 6 can do by way of making additional money other than by 7 teaching. Those who have taught in our city and state colleges know they don't pay very well, which only 8 9 illustrates how serious the problem is for state judges when they choose, on top of a crushing work schedule in 10 their day job, to have to then teach two to three nights 11 a week in order to just pay that extra light bill. 12 So I ask this body to remember that judges, we 13 are people too, and we have to pay bills and support our 14 15 families. By the way, we also are not exempt from the problem that many adults have. As we age, so do our 16 17 parents, and many of us have the added responsibility of

18 not just caring for our children, not just educating our 19 children, and surviving in our own personal day-to-day 20 lives, but find a way to also assist ailing and aging 21 parents.

Lastly, I want to remind this body that with the last tax reform that our nation endured, this state was hit especially hard. My members are paying exorbitant property taxes and there is no place from 54

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1	which to absorb that added financial hit that New York
2	state residents have had to endorse. And so I ask this
3	body, along with everyone else who has testified here
4	today, to continue to support pay parity with our federal
5	counterparts and address a pay disparity amongst the
6	members of our court.
7	I thank you.
8	MR. LACHMAN: I just want to reinforce what you
9	said in terms of salaries that judges and former judges
10	can make. As the dean of Wagner College today and former
11	dean of the City University of New York, you are one
12	hundred percent correct.
13	JUDGE MANZANET-DANIELS: Thank you.
14	THE CHAIRPERSON: Do you have a written
15	submission?
16	JUDGE MANZANET-DANIELS: I have given a copy of
17	my letter, but I will email a copy for ease of placing it
18	on the website.
19	THE CHAIRPERSON: I believe we only have one
20	other person to testify, Ms. Sassower. Is there anyone
21	else who wants to testify? You're next unless you want
22	to wait for the end.
23	MS. SASSOWER: I'm prepared to wait for the
24	end.
25	JUDGE LEBOVITS: Chairman and committee

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members, thank you very much. My name is Gerald Lebovits and I'm president of the Statewide Acting Justices across New York. I just completed my 18th year as a judge and, no worries, I am not asking for a raise for seniority, but during that time I also served as a housing court judge, as a civil court judge, and a criminal court judge.

8 So let me very quickly tell you that when I was 9 a housing court judge, for many years we were the lowest-paid judges in the United States by cost of 10 11 living. Every year for more than ten years we were the 12 lowest-paid judges. When I switched over to civil court and criminal court, I served in a court in which the 13 14 judges were then the second-lowest paid judges by cost of 15 living in the United States of America. These 16 consequences were profound. I know divorces of judges, I 17 know of judges having to take crippling loans, they 18 dipped into their pensions, they were mistreated by lawyers on the fact that lawyers didn't understand why we 19 20 would serve because the salaries were so low.

When I applied for housing court, there were 180 other applicants who received a first interview for one slot only. Housing court was shredded by the years of nonpayment of judges, not even a cost of living increase. During that time, we lost so many judges.

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Now, the court is full and it's an excellent court, 1 2 housing court, but more than half the judges are still in 3 their first five years of service. That's what the pay 4 problems led to. It led to so many other problems, Chief 5 Judge Judith Kaye had so many proposals to offer and they 6 didn't go through because everybody was always on 7 eggshells over salaries. It was just a terrible, terrible set of circumstance. 8

9 What is it that we really want anyway? Let me tell you that we're not asking for a raise today. 10 We 11 asked for a raise in 2011. I testified for the housing 12 court judges because I was the president at that time and the 2011 commission said you should get parity with the 13 14 feds, but in the end we didn't get it because of 15 budgetary considerations in the state. Budgetary considerations that no longer exist. Then in 2015, the 16 17 commission said we should have parity with the federal 18 district judges, but that didn't happen for another three and a half years. Even after the commissions, the prior 19 20 commissions said we should have pay parity, we waited for another seven and a half years before we got it. 21

Let me tell you what it is that we're looking for: If it's not for a raise, perhaps it's a cost of living increase, but we're asking for less than a cost of living increase because if we get federal parity, that is

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across the United States. It's not federal parity for the judges, for the federal judges in New York state. So if it's not cost of living, then perhaps we're asking for federal parity. I've heard speaker after speaker today saying that we want federal parity. Senator Lachman, Dean Lachman, we are receiving so much less than federal parity and let me explain why. (Continued on the next page.)

1	JUDGE LEBOVITS: When the judges of the State of
2	New York, some of them had the courage to sue the other
3	judges who decided the case, ruled against us, but when the
4	federal judges, who were equally mistreated by the executive
5	and by congress, when they sued, the federal judges ruled
6	for them, and you have that information in your materials,
7	but not only did the federal judges rule for the other
8	federal judges, they got retroactive raises.

9 They got interest. They got attorney fees. Even 10 those judges who retired continued to get money. Federal 11 judges got paychecks of a million dollars or more. We never 12 got that.

And another area we don't get parity is that the Federal cost of living increase goes into effect on January 1st, but for us it goes into effect only April 1st. So, right off the bat we have three months less parity. But it is worse than that.

This year the feds had a whole debate about what kind of salary, not salary increase, but cost of living should be awarded. And it almost happened that the award would take place after April 1st, in which case the state judges wouldn't even get parity for that year just because of bad timing, even though that money for the feds went retroactive to January 1st.

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So how do they compensate in the federal system?

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Same way we compensate in the state system. There is
 something called location pay which Mr. Malatras talked
 about. We don't want location pay. We're not asking for
 location pay.

5 We are very happy, especially because I'm the 6 president of the Acting Supreme Court Justices statewide, we 7 have judges throughout this state and all of the superior 8 courts, we don't want to hold it over on anybody that we 9 earn more. We don't want to negotiate perpetually with 10 every Commission to have location pay. So we waive location 11 pay.

In the end, what are we asking for. We are asking almost nothing from you because what we are asking for is -you can't withhold a salary. The United States Constitution doesn't allow that for federal judges and the State Constitution doesn't allow there to be a reduction for the state judges.

And there already was a Commission determination. So you can't take away our salary. What can you then do. All you can do is allow the Unified Court System to pay us the 1.2 percent in continuing cost of living. It doesn't come out of anybody's pocket, except for the court system's.

But, really, the judges are working so hard. We see bad things. We interpret the laws. We're responsible for due process. You want excellent judges. You want us to

1	do the work. Well, with the Chief Judge's initiative, the
2	Excellence Initiative, we're going to help with reducing the
3	backlog, reducing the costs, and that's where the court
4	system is going to get its 1.2 percent to pay because the
5	judges work hard, and we will continue to work hard, and we
6	will work even harder.
7	So we are asking for no raise, no cost of living,
8	no nothing. And the difference is are you going to go back
9	to the bad times or will you continue the work of the last
10	Commissions?
11	Thank you very much.
12	THE CHAIRPERSON: Thank you very much.
13	Any questions? Anybody in Albany?
14	(No responses)
15	THE CHAIRPERSON: Thank you very much.
16	I believe we have, as our last speaker, Ms.
17	Sassower.
18	MS. SASSOWER: May I hand this up?
19	THE CHAIRPERSON: Yes.
20	MS. SASSOWER: (Handing document.)
21	THE CHAIRPERSON: Ms. Sassower.
22	MS. SASSOWER: I do solemnly swear to tell the
23	truth, the whole truth, and nothing but the truth, so help
24	me God.
25	This forum has been permeated with fraud. My name

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1 is Elena Ruth Sassower and I am director and cofounder of 2 The Center for Judicial Accountability, Inc., a 3 non-partisan, non-profit citizen organization that for more 4 than a quarter of a century-- no, for 30 years, has 5 documented that New York's Judiciary is not discharging its 6 constitutional function to render fair and impartial justice 7 according to law.

8 Rather, it is pervasively corrupt from trial levels 9 up through appellate and supervisory levels, throwing cases 10 by fraudulent judicial decisions that falsify and omit the 11 controlling facts and obliterate the most basic adjudicative 12 and due process standards.

13 And making this even more catastrophic and unconstitutional is that all safeguards within the Judiciary 14 15 and within the legislative and executive branches are 16 dysfunctional and corrupted. Not the least reason being because when citizens bring steps to enforce black letter, 17 18 unambiguous law and principles of constitutional governance judges throw the cases usually with a connivance of our 19 state's highest law enforcement officer, the New York State 20 Attorney General who, when she has no legitimate defense, 21 22 defends anyway with litigation fraud for which she is 23 rewarded by fraudulent judicial decisions in favor of her governmental clients. 24

As I stated when I testified before the Commission

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to investigate public corruption at its September 17, 2013 public hearing, cases are perfect paper trails. There is a record, so it is easy to document judicial corruption.

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Now, these sentences that I read were from the
opening presentation, the written presentation which I
delivered orally almost four years ago when I testified on
November 30, 2015 at the public hearing of The Commission on
Legislative, Judicial and Executive compensation, at which
Commissioner Hormozi was a member of the panel.

10 And I handed up in substantiation case file11 evidence.

By the way, both the written statement and the video is not apparently accessible from your web site. For some reason, that public hearing is not operative and my written statement is not there and accessible.

I also testified to the same effect with evidence four years earlier on June 20th -- I'm sorry. It was July 20, 2011 before The Commission on Judicial Compensation. Also handing up evidence, case file evidence, of the corruption that infests the Judiciary, that includes the Commission on Judicial Conduct, the monitor, the foremost monitor of the Judiciary.

Your web site which, by the way, is inexplicably not a governmental web site. It is an org web site. Why is that? Why do you have an e-mail that is a GMail, okay?

1 There is rigging going on now just as there was rigging four 2 years ago with The Commission on Legislative, Judicial and 3 Executive Compensation and four years earlier with The 4 Commission on Judicial Compensation.

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And so I would like to devote my presentation to housekeeping matters. Because, with all due respect, you are opening with this hearing, at which you see I'm actually the only citizen testifying. I'm the only one who clearly is presenting opposition. Why is that? Because you are operating under the radar.

11 It would appear, notwithstanding the transcription of your meeting some weeks ago, that perhaps there was not 12 13 the outrage that there needed to be. I don't believe that 14 there was any newspaper announcement of this hearing today 15 and you may be sure that if it were announced, and if it 16 were announced that the issue is to raise judicial pay beyond where it already is, and virtually there is no 17 18 mention of that level. It actually only came out in some of the interjection of Commissioner Eng what the levels are. 19

You are talking about judicial salaries that are vastly above what is the average household, median household income, and you are not concerning yourself in the least -you are accepting the deceit and the fraud that we have a high quality, functioning, excellent Judiciary.

Now, The Commissioner on Judicial Compensation did

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not examine the evidence that I handed up. 1 2 And, by the way, your web site no longer has a link 3 for the 2011 Commission. It's gone. I had already 4 complained that at some point the web site of The Commission 5 on Judicial Compensation from 2011 went inoperative, but it 6 had, at one point, been accessible from the 2015 Commission. 7 Now, with your Commission, you have wiped out the 2011 commission. Nothing is there. Not the video of my 8 9 presentation, not the evidence that I handed up in substantiation and, as I said, with respect to the 2015 10 11 Commission, the video of the November 30th hearing, the sole 12 hearing you held on Judicial Compensation, is gone and my 13 presentation. 14 Now, Exhibit A, I have handed up a letter to the 15 editor, a letter to the editor that was published 16 August 21st in The New York law Journal. I dare say that 17 probably most everyone here are readers of The Law Journal, 18 and I would find it hard to believe that they did not read this article and it wasn't circulated and they didn't take a 19 20 look at the record evidence. 21 And the record evidence concerns what is Exhibit A 22 about how the Judiciary operates. It is the citizen 23 taxpayer action suing all three branches for collusion

against the people with respect to these force of law commissions, a scheme, a corrupt and unconstitutional scheme

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to give pay raises to corrupt public officers who should be 1 2 removed for their corruption in office. 3 The lawsuit is not just a challenge; although it is a challenge frontally, to Part E, Chapter 60 of the laws of 4 5 2015 which established this Commission, but it is a 6 challenge to the entirety of the budget and this statute 7 under which you are operating is an unconstitutional rider inserted into the budget of 2015. Unconstitutional. 8 9 Relates to no appropriations. It was the product of behind closed doors, three 10 men in a room dealmaking. Three men in a room dealmaking. 11 Budget dealmaking. If you've ever read the New York State 12 13 Constitution and the Article 7, the finance article, you know that the budget is off the constitutional rails and 14 15 three men in a room behind closed doors dealmaking has no 16 part in anything constitutional. 17 The lawsuit, the citizen taxpayer action 18 challenging this Commission scheme, you, and the budget, the Judiciary budget, which embeds, hides the pay raises, has 19 hidden them, concealed their costs. The legislative budget, 20 the entirety of the executive budget, is challenged in the 21 22 lawsuit which is now at The Court of Appeals which, at every 23 level, this is the people's lawsuit, is brought in the public interest on behalf of The People of the State of New 24 25 York. It challenges about ten causes of action what has

been going on and your reliance on the reports, the 2011 report of The Commission on Judicial Compensation and the 2015 report of The Commission on Legislative Judicial and Executive compensation.

Well, these reports are fraudulent, are false instruments, are violative on their face. On their face they are violative of the statute pursuant to which they purport to be rendered.

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9 You're charged, and you have not, you have not held 10 the proper organizational meetings at which you studied the 11 statute and discussed what it means.

You have not considered your duty to examine the specified factors and the enumerated factors and other appropriate factors. The factors enumerated are six. And three of them, I believe, relate to not just salary, but non-salary benefits.

17 This is a Compensation Commission. The prior two 18 Commissions which Commissioner Hormozi was a member of, failed. That report is a false instrument and 19 Failed. 20 fraudulent because it did not examine anything but salary and in a most superficial way just like The Commission on 21 22 Judicial Compensation in 2011 only addressed salary, not 23 compensation, on its face.

All these lawyers and judges, had they not read the statute? Did they not see by reading the report and reading

1	the statute that on its face and neither of those reports
2	make any finding that which is the only predicate for
3	raising salary, that levels were inadequate. It's not a
4	matter of what they think judges would like because it's
5	consistent with their sense of dignity and honor. It's
6	adequacies. Your charge is adequacy.
7	There could be no argument made reasonably that the
8	astronomically high salaries that are unlawfully
9	unconstitutional enjoyed by judges are inadequate and so you
10	have to add COLAs
11	THE CHAIRPERSON: Can you please finish up, Ms.
12	Sassower?
13	MS. SASSOWER: Yes.
14	So, okay, this is what I am leaving you with. What
15	I handed up, and everything will be posted on our web site,
16	www.judgewatch.org. The center link reads New York Force of
17	Law Commissions Unconstitutionality and Fraud in Plain
18	Sight.
19	And you can see what I'm handing up, in addition to
20	what I will say that you have in addition to the letter to
21	the editor that was published in The Law Journal, my letter
22	to Chief Judge DiFiore, December 31st, 2015, in which I hand
23	delivered to her office to the Westchester County District
24	Attorney, this evidentiary substantiation (indicating) of
25	the presentation made in the letter that both Commission

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reports, both The Commission on Judicial Compensation in the
 2011 report and the 2015 report on The Commission on
 Legislative and Judicial Executive Compensation raising
 salaries, raising judicial salaries, was a false instrument,
 violative of sections of the Penal Law and the Public Trust
 Act.

7 And, indeed, it is, and your duty now, this is what was handed up (indicating). You have all of this. You have 8 9 a full copy of the record of the -- one last thing. Because Mr. Klinger, who acted as counsel to the sham, corrupt, 10 11 Committee on Legislative and Executive Compensation, the 12 video of my testimony shows what I handed up which was the Appellate record of the citizen taxpayer action now at The 13 14 Court of Appeals. Center for Judicial Accountability 15 against Cuomo, et al, and the last defendant is Chief Judge 16 DiFiore.

I, under your statute, you have the resources of every department, every agency. You are not limited, you should and you have special power. You have the power of legislative committees, it says right in your statute. Your duty is to find the evidence that I handed up in 2011, in 2015, in 2018.

And, if you want more of it, more of the record, the complete record, to ask the Judiciary, it's now at The Court of Appeals, you can access the complete record. It's

1	also on the web site. But your duty is to make findings of
2	fact and conclusions of law.
3	And if these judges and lawyers are so fit, and so
4	excellent, and so wonderful, let them charge them with
5	making the findings of fact and conclusions of law because
6	what you have here is a grand larceny and you should know
7	that, as of this date, already paid out in fraudulent,
8	statutory violative, unconstitutional judicial pay raises is
9	
10	THE CHAIRPERSON: Ms. Sassower, you have one minute
11	to finish
12	MS. SASSOWER: probably on the order of half a
13	billion dollars.
14	Plus, you must remember, too, that there is a link
15	between another factor for you to consider
16	THE CHAIRPERSON: Ms. Sassower, would you please
17	finish up.
18	MS. SASSOWER: the statutory link between
19	judicial salaries and D.A. salaries. When you raise
20	judicial salaries, they go up. There's been a mass, a mass
21	deluge of public money, taxpayer money spent and that needs
22	to be recovered.
23	Last thing, with all respect to Judge Eng, Judge
24	Eng, and most of you are afflicted by conflict of interest.
25	I must say to you, Judge Eng, with all respect

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Thank you. 1 THE CHAIRPERSON: 2 MS. SASSOWER: With all respect, you have already 3 4 THE CHAIRPERSON: Ms. Sassower, would you please 5 finish up. 6 MS. SASSOWER: You have already, by virtue of --7 THE CHAIRPERSON: Ms. Sassower --8 MS. SASSOWER: -- the office been the beneficiary 9 of these pay raises. THE CHAIRPERSON: Ms. Sassower --10 MS. SASSOWER: What we're talking about here is 11 12 criminal fraud by the judges. THE CHAIRPERSON: Ms. Sassower, thank you. 13 14 MS. SASSOWER: There has to be adjudication of what 15 has gone on and you and other judges will all be --THE CHAIRPERSON: Would you like me to call the 16 17 security officer or will you stop? 18 Thank you very much. MS. SASSOWER: Of course I will stop. 19 20 Thank you so much. 21 THE CHAIRPERSON: Any questions from the 22 commissioners? 23 MS. SASSOWER: I look forward to your findings of 24 fact and conclusions of law. 25 THE CHAIRPERSON: I assume there's no one else here

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who wants to testify?

MS. SASSOWER: No, because no public announcement was disseminated.

THE CHAIRPERSON: Let me announce that it is posted and distributed on our media releases.

We will have a public hearing in Albany on November 14th and then our next meeting after that is scheduled at the City Bar Association on November 21st.

9 Let me remind the New York based commissioners that 10 if they are not going to be able to travel to Albany, that 11 the meeting will be held at the City Bar Association available in New York. I personally will be in Albany to 12 13 join our two colleagues and I hope others of you will as well. 14

15 Any questions or comments that any of my colleagues 16 want to make?

17 MR. MALATRAS: I would just like to say, so it's 18 clear on the record, that Mr. Eng and Ms. Hormozi's reputations are impeccable and they serve with integrity and 19 20 I just want the record to reflect that for the public 21 record.

22 THE CHAIRPERSON: Thank you very much. 23 MS. SASSOWER: The --THE CHAIRPERSON: The meeting is adjourned. 24 (Whereupon, the meeting is concluded.) 25

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